Report to the Manitowoc Plan Commission

Meeting Date: January 25, 2023

Report: Community Development has been made aware of a proposed rezone in the Town of Manitowoc Rapids. The 16 acre parcel is in the Town but its south line is the city limits line. The property is directly adjacent to residential uses on Kimberly Circle which is a part of Whitetail Meadows Estates subdivision. Community Development, Mayor's Office and Alderman Schei have received multiple phone calls, letters and emails from individuals voicing their concerns with the proposed mini-warehouse development.

The discussion with the Plan Commission is to see if the Commission wants to go on record regarding the proposed zone change.

Manitowoc Rapids is under the County Zoning Code. The property is currently zoned EA Exclusive Agriculture and a petition was submitted to rezone the property to RR Rural Residential. The applicant wants to construct mini-warehouses which are allowed in the RR zoning district only after issuance of a conditional use permit.

The City's future land use map shows the area as Planned Neighborhood. "The Planned Neighborhood future land use category is intended to provide for a variety of housing choices and a mix of non-residential uses such as parks, schools, religious institutions, and small-scale shopping and service areas. The Planned Neighborhood concept encourages a mix of Single-Family and Two-Family Residential – Urban, Mixed Residential, Institutional and Community Services, Parks and Open Space, and neighborhood commercial uses." The Comprehensive Plan recommends that compatible zoning districts in the Planned Neighborhood land use category be B-2 Neighborhood Business which doesn't allow Mini-warehouses.

The Town of Manitowoc Rapids' Future Land Use Map shows the area as: "AGRICULTURE & WOODLANDS: These areas are primarily agriculture-related, woodlands, and open space land uses. Proposed non-farm developments or low density growth proposals should not significantly impact prime agricultural lands, agricultural productivity, or cause fragmentation of large woodland and open space areas."

The Manitowoc County Future Land Use Map shows the area as Agricultural. The property is also shown as being in the Urban Transition category. "The Urban Transition land use category identifies ideal areas within the county where high to medium density development is expected to occur within the next 20 years. Portions of these areas are expected to be annexed by the cities and villages which would provide public infrastructure and services. Encouraging development in these designated areas will limit sprawling, suburban-type, low-density development throughout the rural areas."

The preliminary warehouse sketch shows approximately 692 units.

Below is an excerpt from an email sent from P. Braun to other City staff.

Report Print Date: 1/23/2023 8:36 AM

Generally, staff doesn't have issues with the rezone to RR because it allows residential, which is consistent with our 20 year land use map <u>but</u> the RR district also allows mini-warehouses after issuance of a conditional use permit. Denying a Conditional Use Permit is very difficult.

The town of Manitowoc Rapids has already approved the rezoning. The County's Plan Commission meets January 23rd on the rezoning. The CUP does not go to the County Plan Commission, CUP's go to their Board of Adjustment. The formal CUP request has not occurred to my knowledge. I'm not sure if their Plan Commission and Board of Adjustment are aware of each-others concerns, actions or recommendations.

Here is text from the County's zoning code, detailing the criteria that should be looked at when rezoning land out of the EA Exclusive Agriculture district.

"(7) Rezoning Land Out of the EA District.

(a) Land may not be rezoned out of an EA district unless the planning and park commission makes the following findings on the record, following a public hearing: (1) The land to be rezoned is better suited for a use not allowed in the farmland preservation zoning district. (2) The proposed rezoning is consistent with the town comprehensive plan and the county comprehensive plan that are in effect at the time of the rezoning. (3) The proposed rezoning is substantially consistent with the county's farmland preservation plan which has been certified under Wis. Stat. ch. 91 and which is in effect at the time of the rezoning. (4) The proposed rezoning will not substantially impair or limit current or future agricultural use of other protected farmland."

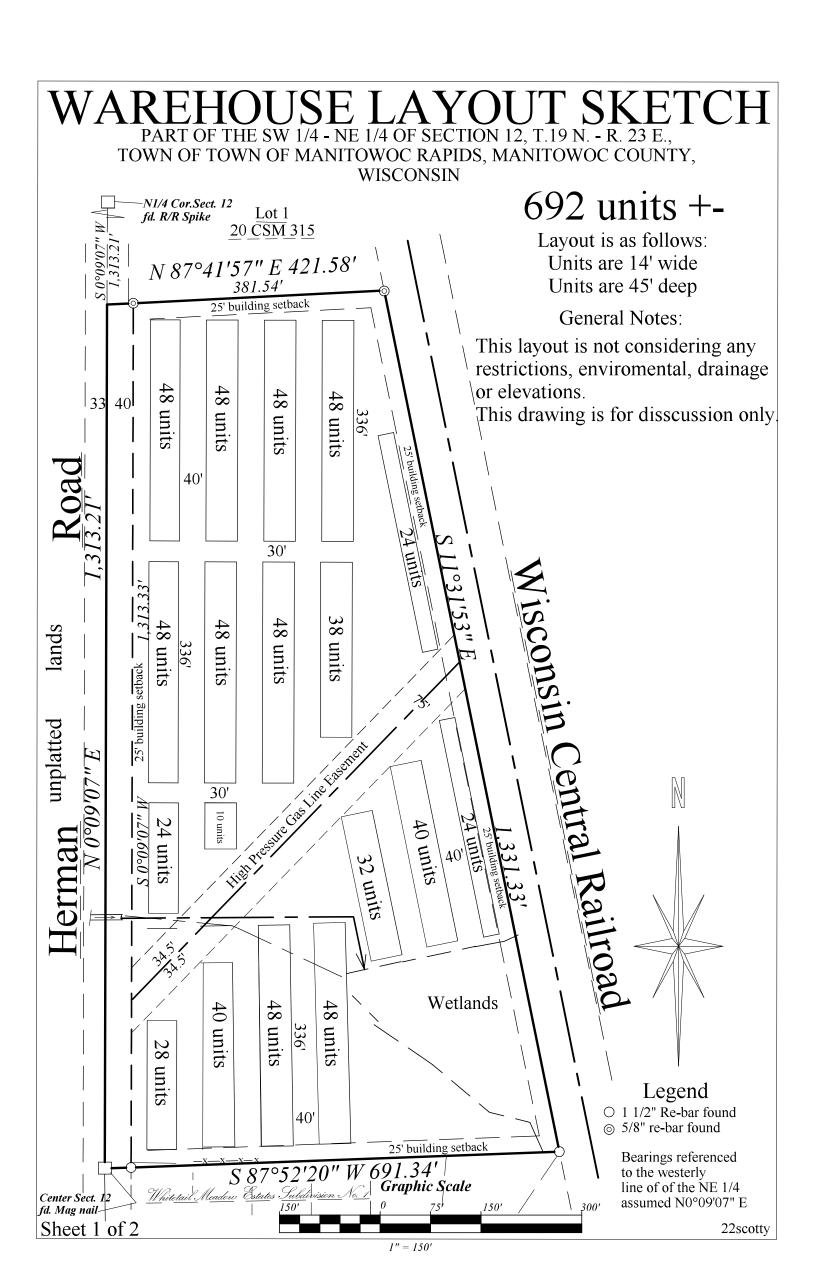
Again the rezone to RR for residential uses is fine, the issue is the CUP for mini-warehouses is the problem, but at the CUP stage it's difficult to stop the mini-warehouse use. Other than the rezoning not passing, the best that could happen is that the CUP has some detailed conditions trying to address some of the neighborhood concerns. The County does not require site plans for Mini-warehouses.

Off the cuff here are some talking points/conditions that seem legitimate:

- Neighbors concerns with flooding, they stated to me that they have flooding currently and the increase in impervious area will magnify the rain events, I don't think the county has to follow storm water regs so hopefully the site is designed correctly to not flood other properties.
- A site plan prepared by a civil engineer showing how drainage will be addressed with the increase in impervious surfaces, are downstream culverts sized properly to avoid damming and flooding
- Landscape buffering for neighbors
- Mini-warehouses in county don't require asphalt, not sure if tracking of gravel onto Herman Road is an issue, it might be a stretch to require the whole site to be black topped.
- Delineate the wetland and protect the wetland from fill or encroachment
- Density of the development and fire access.
- Protect the drainage swale that runs through the site
- Written approval from ANR for their gas line that runs through the site.

The item is on the Plan Commission agenda to see if the Commission wants to provide an opinion on the proposed rezoning.

Report Print Date: 1/23/2023 8:36 AM



Manitowoc County Planning and Park Commission

† 505<u>00</u>
Fee (\$490) Received
Receipt # 40357

ZONING MAP AMENDMENT APPLICATION

AECEIVED		
JAN 04 2023 OwnerNNING & ARK COMMISSION COAL TO FRANCE Address (1) Address (2) City/State/Zip Phone	Address (2)	-20
		_
	Tax Number 010 - 012 - 003-001. 0	
Existing Zoning District EA Please include an air photo identifying the proposed for rezoning including acreage:	proposed area with dimensions or a description of the area	
Entire parcel 14.	77 acres	_
Proposed use: (Reason for change) Mini Storage		
Return to: Manitowoc County Planning and Park Commission 4319 Expo Drive, PO Box 935 Manitowoc, WI 54220-0935 (920) 683-4185	Signature (applicant, owner, agent) Date	
	Signature (applicant, owner, agent) Date	

MANITOWOC COUNTY ZONING MAP AMENDMENT FACT SHEET

(Manitowoc County, Town of Manitowoc Rapids from EA to RR)

PETITIONER

Name: Soaring Eagle Dairy LLC/ Scott Mertens (applicant)

Address: 7407 CTH F

Newton WI 53063

Town: Manitowoc Rapids

PARCEL

Location: SW 1/4, NE1/4, Section 12, T19N-R23E

Tax#: 010-012-003-001.00

Area: 16.77 acres

ACTION TO DATE

Petition Submitted: 1/04/23

Town Action: Approved December 7, 2022 Hearing Notice Published: 1/9/2023 & 1/16/2023

Advisory: 1/23/2023

Hearing: 1/23/2023

ADJACENT USES & ZONING

Direction: District:

RR

Residential

Use:

South City East City

North

Residential Airport

West RR & EA

Residential & Farmland

PARCEL USES & ZONING

Existing Zoning District: EA, Exclusive Agriculture

Existing Land Use: Farmland

Proposed Zoning District: RR, Rural Residential

Proposed Use: mini storage

MAP INFORMATION

Farmland Preservation Designation:

Farmland Preservation Soil Type: Po, MbA, MsA Air Photo Date: 04/2020

OTHER CONSIDERATIONS

Drainage: Poorly drained Soil Test: N/A

Soil Limitations: Severe – wetness

Sewage Disposal: Private Onsite Wastewater Treatment

Terrain: 0 to 3 Percent Slopes

Vegetative Cover: Agricultural

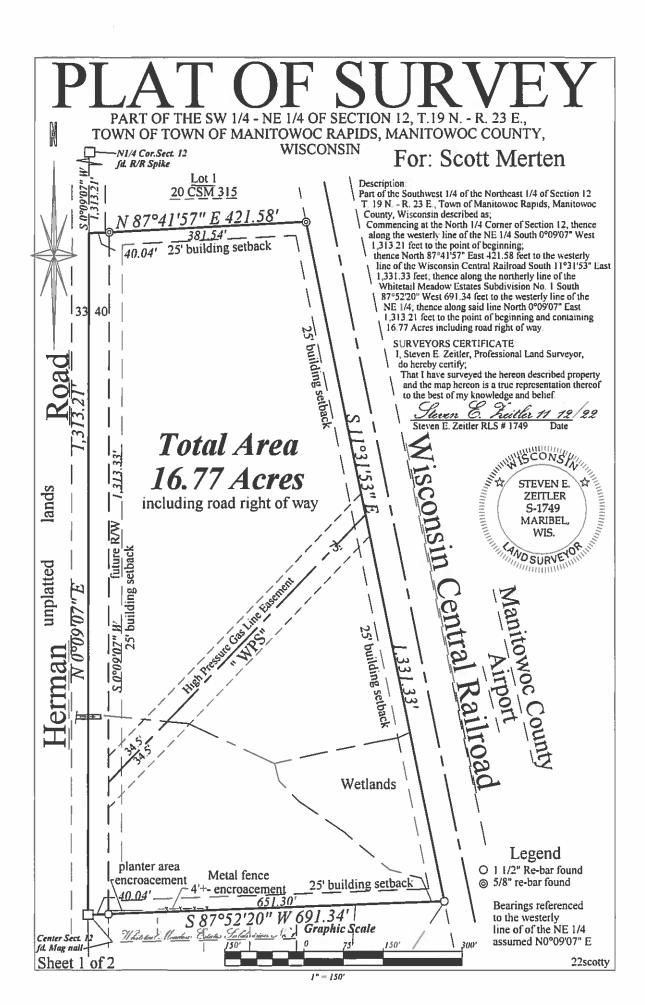
Road Access: Herman Rd

Town Land Use Designation: Agricultural

These areas are primarily agriculture-related, woodlands, and open space land uses. Proposed non-farm developments or low density growth proposals should not significantly impact agricultural lands, agricultural productivity, or cause fragmentation or large woodland and open spaces.

County Future Land Use Designation: Urban Transition

The Urban Transition land use category identifies ideal areas within the county where high to medium density development is expected to occur within the next 20 years. Portions of these areas are expected to be annexed by the cities and villages which would provide public infrastructure and services. Encouraging development in these designated areas will limit sprawling, suburban-type, low-density development throughout the rural areas.



TOWN OF MANITOWOC RAPIDS

Jessica Backus, Cierk PO Box 123 Manitowoc, WI 54221-0123 (920) 901-6559 Josh Stradal, Chairperson 3329 Branch River Rd Manitowoc, WI 54220 (920) 323-0357

Manitowoc County Office Complex 4319 Expo Drive P.O. Box 935 Manitowoc, WI 54221-0935

December 10, 2022

Re: Soaring Eagle Dairy (Scott Mertens-Agent) Rezone Request

Dear Planning and Zoning Department,

The Town Board for the Town of Manitowoc Rapids has decided to approve Soaring Eagle Dairy (Scott Mertens-Agent)'s rezone request.

Enclosed you will find the Plan Commission's rezone review and the minutes from December 7, 2022 Town Meeting with a motion was made by Supervisor Jost to approve the rezone request, seconded by Supervisor Wetenkamp. The Town Board unanimously approved.

If there are any questions please contact me at (920) 901-6559.

Sincerely,

Jessica Backus, Clerk/Treasurer

TOWN OF MANITOWOC RAPIDS MINUTES FROM THE DECEMBER 7, 2022

The December 7, 2022 meeting of the Town of Manitowoc Rapids meeting was called to order by Chairperson Stradal at 7:00 pm at the Town Hall, 8624 CTH JJ, Manitowoc, WI.

ROLL CALL

The roll was called, and members present were: Josh Stradal-Chairperson, Tom Wetenkamp-Supervisor 1, John Jost-Supervisor 2, Jeremy Stradal-Road Foreman, Jessica Backus-Clerk/Treasurer, and Jim Wiesner-Constable. Scott Tennessen-Assessor was excused.

APPROVAL OF MINUTES - APPROVAL OF AGENDA

Chairperson Stradal presented the minutes from the November 9, 2022 meeting. Supervisor Wetenkamp moved to approve the meeting minutes, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Chairperson Stradal presented the December 7, 2022 agenda. Supervisor Jost moved to approve the agenda, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

TREASURER'S REPORT

Clerk Backus presented the cash flow report. Supervisor Wetenkamp moved to approve the cash flow report, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

PUBLIC COMMENT

Chairperson Stradal opened public comment at 7:06 p.m.

No one present wished to speak, subsequently Chairperson Stradal closed public input at 7:06 p.m.

REPORTS

Constable - Constable Wiesner reported he received one dog call and a complaint about mud on the road.

Highway – Road Foreman Stradal presented the two quotes for furnace in the back storage garage-Schaus Quote \$5070.00 and Lakeshore \$6,975.00. Supervisor Jost moved to accept the quote from Schaus, seconded by Supervisor Wetenkamp. Upon vote, unanimously approved.

He reported there are cedar trees that need to be trimmed on Cedar Lane. Clerk Backus will send a letter to notify property owners that the trees will be trimmed soon.

Assessor - Nothing to report.

NEW BUSINESS

Discussion and possible action to adopt the 2023 Proposed Budget and 2022 Tax Levy

Supervisor Wetenkamp moved to adopt the 2023 Proposed Budget and 2022 Tax Levy; seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Discussion and possible action regarding Fire Department Contracts

Supervisor Wetenkamp moved to approve the Fire Department Contracts for Branch, Rockwood, and Silver Creek, seconded by Supervisor Jost. Upon vote, the motion carried with Supervisor Wetenkamp and Supervisor Jost voting aye, Chairperson Stradal abstained.

Discussion and possible action regarding First Responder Contracts

Supervisor Jost moved to approve the First Responder Contracts for Branch and Silver Creek, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

Discussion and possible action regarding Ambulance Agreement

Supervisor Wetenkamp moved to approve the City of Manitowoc Ambulance Agreement, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Discussion and possible action on Clerk/Treasurer Contract

Chairperson Stradal moved to approve the Clerk/Treasurer contract for 2023, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

Discussion and possible action on Fuel Contract

Supervisor Jost moved to approve the fuel contract with Maribel Grain Company, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

Discussion and possible action on Sand Contract

Supervisor Wetenkamp moved to approve the sand contract with Jim's Excavating, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Discussion and possible action on MOU between Wisconsin Election Commission and the Town

Clerk Backus informed the board that the Wisconsin Election Commission was providing a security grant which would cover the cost of our IT support, anti-virus software, and security seals for the tabulator. Chairperson Stradal moved to approve the MOU with WEC, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

Discussion and action on the Rezone Request for Brad Kurtzweil

Randy Drumm reported on the rezone request and recommended approval of the rezone request. Supervisor Wetenkamp moved to approve the rezone request for Brad Kurtzweil from Exclusive Agriculture to Rural Residential, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Discussion and action on the Rezone Request for Soaring Eagle Dairy (Scott Mertens-Agent)
Randy Drumm reported on the rezone request and recommended approval of the rezone request. Supervisor Jost moved to approve the rezone request for Soaring Eagle Dairy (Scott Mertens-Agent) from Exclusive Agriculture to Rural Residential, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

Discussion and possible action on Resolution 2022-3 to Amend the 2022 Budget

Supervisor Wetenkamp moved to approve Resolution 2022-3 to Amend the 2022 Budget, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Discussion and possible action on Resolution 2022-4 Adopting Posting Legal Notices

Chairperson Stradal moved to approve Resolution 2022-4 Adopting Posting Legal Notices, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Discussion and possible action on Pay Schedule Policy

Clerk Backus explained the current pay schedule for the elected officials and clerk/treasurer and how it affects the new budget year with the year-end carryover. She requested the pay schedule for the elected officials be changed to the payroll checks being issued on the last day of the quarter serves were performed, along with the clerk/treasurer's payroll check being issued the last day of the month for the monthly services performed effect immediately. Chairperson Stradal moved to approve the new pay schedule policy, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

Discussion and possible action on Recycling Center Items

Supervisor Jost recommended increasing the garbage bags/stickers from \$1.00 to \$2.00 to subsidize the increase of garbage pickup as of the first of 2023. Chairperson Stradal moved to approve an increase in garbage bag/stickers fees, seconded by Supervisor Jost. Upon vote, the motion was carried unanimously.

Presentation on Rural Mutual Insurance Review Insurance Agent Randy Pingel provided the presentation.

UNFINISHED BUSINESS

Update on N Union Rd/Branch River Bridge

Chairperson Stradal informed everyone the bridge was now open, but there is a list of small items that will be reviewed in the spring.

OTHER BUSINESS

Items for Next Month's Agenda Reduced Speed Limit on Hwy H

Vouchers

Clerk Backus presented the December vouchers. Chairperson Stradal moved to approve the vouchers as presented for the month of November, seconded by Supervisor Wetenkamp. Upon vote, the motion was carried unanimously.

NEXT MEETING DATES

Monthly Meeting - January 11, 2023 at 7:00 p.m.

There being no further discussion, Supervisor Wetenkamp moved to adjourn; seconded by Supervisor Jost, and the motion was adopted by acclamation. The meeting was adjourned at 7:49 p.m.

Respectfully submitted, Jessica Backus, Clerk/Treasurer

PLAN COMMISSION RECOMMENDATIONS

Name: Scott Mertens (Agent) Swaring Eagle Dairy (Owner)
Date Request Received: 11 30 2022 Fee Received: 5150.50
Date Committee Met: 12/7/2022
Committee Findings: (List the reasons why it is being recommended for approval – i.e. rocky,
marginal farmland, marsh land, steep topography, etc)
Committee approved w/ Condition
- needed to sign Right to Farm, which was done after the meeting.
after the meeting.
0
Recommendation to the Town Board: Approved and politicaned -
Town Board approved the resone request from EA to RR.

Town of Manitowoc Rapids Planning Commission Rezoning Review Criteria

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Applicant Scott Mertins	Owner Soaring Eagle Vairy
Address 1605 Ruby Lane, Manitones	Address 10219 CTHY F. NEwton
Location SW NE 4	Section 12 Town 19 Range 33
Tax Parcel # 010-012-003-001.00	
Background Information Is the Letter of Intent application complete for review YesNo Was applicant/agent present for review?YesNo Have all abutting property owners been properly noYesNo Existing Land Use The proposed rezoning will occur in the following town of Manitowoc Rapids Year 20-Year Compreh	otified? Proposed Land Use Proposed Land Use Preferred Land Use Management Area(s) as identified in the
Agriculture/Natural Features Rural Residential Branch Rural Center Commercial	 □ Primary Residential □ Industrial □ Planned Unit Development □ Planned Commercial District
Existing Zoning District Agriculture (A-3) Agriculture (A-2) Agriculture (A-1) Residential (R-1) Residential (R-2) Residential (R-3) Business (B-1) Business (B-2)	☐ Industrial (I-1) ☐ Estate Residential (ES) ☐ Small Estate Residential (SE) ☐ Lake Residential (LR) ☐ Principal Agriculture (PA) ☐ General Agriculture (GA) ☐ Natural Area (NA) ☐ Conservancy (C1)
Proposed Zoning District Agriculture (A-3) Agriculture (A-2) Agriculture (A-1) Residential (R-1) Residential (R-2) Residential (R-3) Business (B-1) Business (B-2)	Industrial (I-1) Estate Residential (ES) Small Estate Residential (SE) Lake Residential (LR) Principal Agriculture (PA) General Agriculture (GA) Natural Area (NA) Conservancy (C1)

iew 1	Questions Is the rezoning in compliance with the Zoning District Compliance Table? (Attached)
	No
2.	If the subject parcel is currently zoned A-3, will the A-3 (Exclusive Agriculture) Rezoning Criteria be met? (See Attached) Yes with Conditions NoN/A
If N	No, please list reasons:
3.	If the rezoning is proposed to accommodate structures, do the subject parcels include an area with one or fewer criteria as identified by Map-8-8 within the <i>Town of Manitowoc Rapids Year 20-Year Comprehensive Plan?</i>
	YesNo
4.	Does the proposed use for the rezone meet the intent of the impacted Land Use Management Area objectives as identified to the Town of Manitowoc Rapids Year 20-Year Comprehensive Plan? Yes Yes with ConditionsNoN/A
If1	No, please list reasons:
	Is the rezoning consistent with the General Land Use Policies identified in the Town of Manitowoc Rapids Year 20-Year Comprehensive Plan? (See attached.) Yes Yes with ConditionsNoN/A
If	No, please list reasons:
_	
	Is the proposed use compatible with the Town of Manitowoc Rapids Year 20-Year Comprehensive Plan? Yes Yes with ConditionsNoN/A
If	No, please list reasons:
-	
_	d Goodistana (When Applicable)
	ther Conditions (When Applicable) Requires "Drainage" Statement
	Farm Consolidation Non-Conforming Lot(s) Requires "Drainage" Statement Requires Road Dedication
-	Non-Conforming Use Requires Utility or Service Easements
	Family Transfer or Sale of Property
P	lanning Committee Recommendation - Approve Approve with Conditions Deny Table
Ju	estification/Comments: Opproved by Condition right 4
_	
_	FANM -
-	(600000)

A-3 (Exclusive Agriculture) Rezoning Criteria The following standards should apply to all land proposed for rezoning out of Exclusive Agriculture (A-3).

Manitowoc County Standards

The following standards are contained in Section 91.77 of the Wisconsin Statutes and must be found to exist before land can be rezoned out of the Exclusive Agriculture District (A-3).

1.	A co	unty, city, village or town may approve petitions for rezoning areas zoned for exclusive agricultural only after findings are made based upon consideration of the following:
	a.	Adequate public facilities to accommodate development either exists or will be provided within a reasonable time. TrueFaise Comments:
	b.	Provision of public facilities to accommodate development will not place an unreasonable burden on the ability of affected local units of government to provide them. False Comments:False
	c.	The land proposed for rezoning is suitable for development and the development will not result in undue water or air pollution, cause unreasonable soil erosion or have an unreasonably adverse effect on rare or irreplaceable natural areas.
preser consid There	vatior leration fore, t	ng "standards" are applied when considering areas that may be excluded from agricultural area in the county plan. It follows that these same types of conditions should exist when a on is being given to removing land from the protection of the exclusive agricultural zoning district, the following findings should be made for land that is proposed to be rezoned out of an exclusive zoning district.
1.	agri	sting or planned activities adjacent to the identified parcel to be rezoned are compatible with an cultural use.
2.		area to be rezoned is not economically viable for agricultural use. TrueFalse nments:
	Cor	ostantial urban growth in the area to be rezoned or planned urban expansion has created a public need convert agricultural land use to other uses.
4.	Ma agri	intenance of the area in agricultural use is not consistent with the goals and objectives of a county icultural preservation plan. (To be determined by Manitowoc County.)

Finally, a proposed rezoning out of an Exclusive Agricultural District (A-3) may be approved if it can be determined that such a use would not conflict with agricultural use and is found to be necessary in light of alternative locations available for such uses. The "mistake" and/or "change of conditions" rules should apply also.

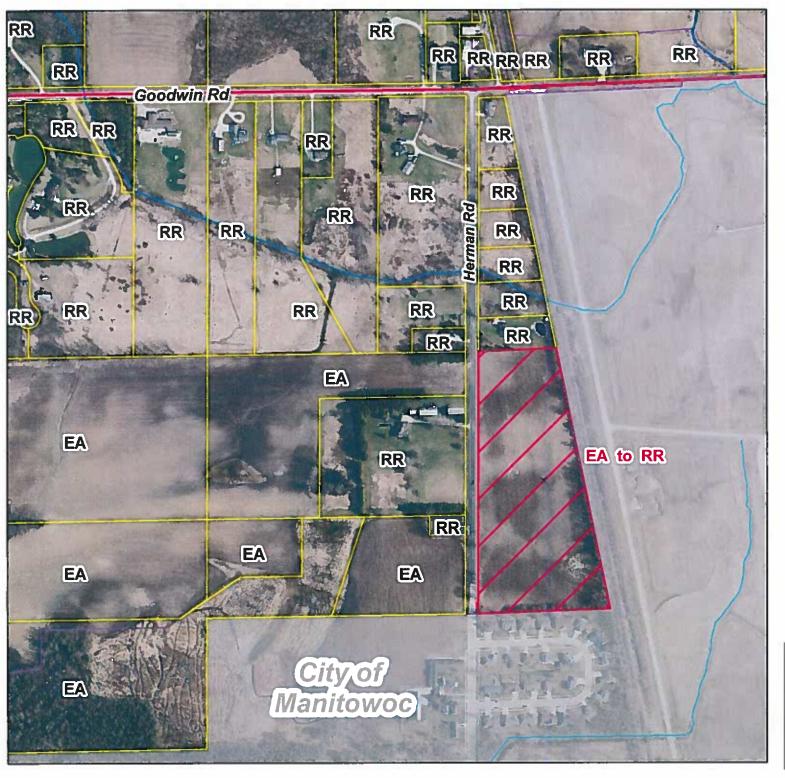
Town Standards

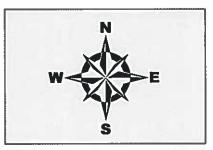
£ 2.7

The following are local town standards which shall apply to all Exclusive Agriculture (A-3) rezones. These standards are in addition to the previously listed Manitowoc County standards. These standards are intended to fulfill the objectives of the Agriculture/Natural Features Management Area as identified within Map 8-9 of the Manitowoc Rapids Year 20-Year Comprehensive Plan.

1.	The property owner is not an active participate in the Manitowoc County Farmland Preservation Program (i.e. receiving tax credit).
	Protram (i.e. receiving tax credit). True False Comments:
2.	A majority of the farmland included in the rezoning is not classified as "Best" for agricultural production as classified by Manitowoc County using the Land Evaluation and Site Assessment (LESA) system (see Map 8-6). True False Comments:
3.	A majority of the land proposed for rezoning contains one or fewer criteria as identified by Map 8-8 of the Manitowoc Rapids 20-Year Comprehensive Plan. TrueFalse Comments:
4.	The land proposed for rezoning is not within 1,000 feet if any active farming operation (see Map 8-7). TrueFalse Emments:
5.	The land proposed for rezoning does not fragment a useable farm field. True Ornments: I also
6.	The land owner for which the rezone is proposed is willing to sign appropriate documentation which would hold harmless area farmers/land owners and their farming operations and practices from normal nuisances which occur as part of farming procedures (nuisances include but are not limited to noise from farm equipment, hours of operation, inconvenience of farm equipment travel on public roads, occasional smell and dust).
Other	Considerations
7.	The land is being rezoned to accommodate a use (i.e. housing unit or business) which will support commercial agricultural production (i.e. farm employee residence, equipment repair, etc.). True False Comments:
8.	Farmland contained within the rezoned area is of unique proportion which limits the ability of farm equipment to work efficiently. TrueFalse Comments:

A-3 to A-2, PA, NA, and GA rezones should only be reviewed if the proposed rezoning includes proposed uses of agricultural nature or contains a conservation easement which restricts further fragmentation of the parcel. Limits of Disturbances (area accommodating buildings and accessory features) within the allowed rezone districts shall be limited to 2 acres in size.





Soaring Eagle Dairy LLC SW 1/4, NE 1/4 Section 12, T19N-R23E Town of Manitowoc Rapids

From: EA To: RR
Approximately 16.77 acre(s)

-87.690, 44.133 Degrees

Map Overview



