

October 19, 2020

PROJECT PLAN AMENDMENT

Tax Incremental District No. 17

(Manitowoc I-43 Industrial Park West Silver Creek Annex)

City of Manitowoc, Wisconsin

Organizational Joint Review Board Meeting Held: October 28, 2020

Public Hearing Held: October 28 2020

Approval by Plan Commission: October 28, 2020

Adoption by Common Council: November 16, 2020

Approval by the Joint Review Board: November 24, 2020







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SECTION 1:

Executive Summary

Description of District

Tax Incremental District ("TID") No. 17 ("District") is a 107.70-acre Industrial District created on August 6, 2007. The District was created to:

- Provide for the orderly and attractive grouping of business park operations which, based on physical and operational characteristics, would provide long-term value to the City;
- Preserve and permanently protect the overall quality of development in the park;
- Maintain a consistently high quality of building and land uses including, but not limited to architectural and landscape design, integrated into a natural setting; and
- Limit the uses permitted to insure a high-quality environment for the growth and expansion of business and industry in the park.

The first amendment occurred in June 2012, that allowed for the sharing of excess revenue from TID 17 to TIDs 8, 11, and 12. This revenue sharing amendment has lapsed and is no longer in effect.

Purpose of Amendment

The purpose of this amendment, referred to hereafter as the Plan, the Amendment, or the Plan Amendment, is to:

- Allow excess revenue to be transferred to Tax Incremental District No. 16 ("Recipient District") as permitted under Wis. Stat. § 66.1105(6)(f)1. The Plan Amendment meets the following criteria necessary to allow for the transfer of excess revenue:
 - 1. The District and the Recipient District lie within the same overlapping taxing jurisdictions.
 - 2. The District is within its expenditure period, which expires August 6, 2022.
 - 3. The District has enough revenue to pay for all current Project Costs and has enough excess revenue to pay for eligible project costs of the Recipient District.

4. The Recipient District is a district in need of rehabilitation or conservation which qualifies it as an eligible recipient of excess revenue.

Estimated Total Project Cost Expenditures

The City anticipates making total expenditures (sharing of increment with TID 16) of approximately \$860,000 ("Project Costs") to assist with the overall cashflow of TID 16. New project costs for TID 17 only include the revenue sharing with TID 16.

Incremental Valuation

The City does not expect that new value will result from this amendment, rather it will allow TID 16 to cashflow and closeout 3-years earlier. A portion of TID 16 was overlaid by TID 22 in 2020.

Expected Termination of District

Based on the Economic Feasibility Study located within Section 9 of this Plan, after the revenue sharing with TID 16, the City anticipates that the District will generate enough tax increment to pay all Project Costs and closeout 3 years earlier than the allowable 27 years.

Summary of Findings

As required by Wis. Stat. § 66.1105, and as documented in this Plan and the exhibits contained and referenced herein, the following findings are made:

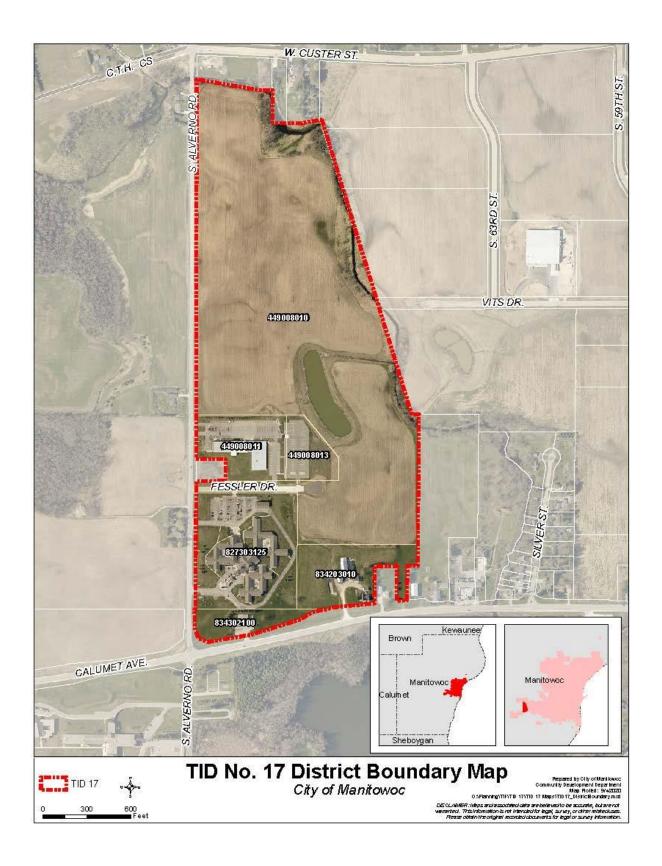
- ✓ That "but for" the creation of this District, the development projected to occur as detailed in this Plan: 1) would not occur; or 2) would not occur in the manner, at the values, or within the timeframe desired by the City. In reaching this determination, the City has considered:
 - Current and projected tax increment collections for the Recipient District will be insufficient to pay for project costs already incurred and/or the additional projects that need to be completed in the District to achieve the objectives of the Project Plan.
- ✓ The economic benefits of the District, as measured by increased employment, business and personal income, and property value, are sufficient to compensate for the cost of the improvements. In making this determination, the City has considered the following information:

This amendment is to share excess revenue with an underperforming TID. As such, this amendment will not directly lead to increased employment, business and personal income, and property value increases.

- ✓ The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions.
- ✓ As required by Wis. Stat. § 66.1105(4)(i)4., a calculation of the share of projected tax increments estimated to be paid by the owners of property in the overlying taxing jurisdictions has been prepared and can be found in this Plan. Accordingly, the City finds that the benefits expected to be realized as set forth in this Plan outweigh the value of the tax increments to be invested in the Project. Also, given that it is likely that the Recipient District will not achieve all of the objectives of the Project Plan without the ability to share in the surplus increments from District No. 17, the City reasonably concludes that the overall additional benefits outweigh the value of the tax Increment to be shared.
- ✓ The boundaries of the District are not being amended.
- ✓ Improvements to be made in the District are likely to significantly enhance the value of substantially all of the other real property in the District.
- ✓ The Plan for the District is feasible and is in conformity with the Master Plan
 of the City.
- ✓ The City estimates that a small % of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period, pursuant to Wis. Stat. § 66.1105(5)(b).

SECTION 2: Maps of Current District Boundary

Maps identifying the current boundaries of the Districts can be found on the following pages. The District's boundaries are not being amended.





SECTION 3:

Map Showing Existing Uses and Conditions

The District's boundaries are not being amended. The "Map Showing Existing Uses and Conditions" included within the District's original Project Plan dated August 6, 2007 remains unchanged and is incorporated by reference as part of this Plan Amendment.

SECTION 4:

Equalized Value Test

No territory will be added to the District. Demonstration of compliance with the equalized value test is not required for this Plan Amendment.

SECTION 5:

Statement Listing the Kind, Number and Location of All Proposed Public Works or Improvements Within the District

No changes to Project Costs are planned. The "Statement Listing the Kind, Number and Location of All Proposed Public Works or Improvements Within the District" included in the District's original Project Plan dated August 6, 2007 remains unchanged and is incorporated by reference as part of this Plan Amendment.

SECTION 6:

Map Showing Proposed Improvements and Uses

The District's boundaries are not being amended. The "Map Showing Proposed Improvements and Uses" included within the District's original Project Plan dated August 6, 2007 remains unchanged and is incorporated by reference as part of this Plan Amendment.

SECTION 7:

Detailed List of Estimated Project Costs

No changes to Project Costs are planned. The "Detailed List of Estimated Project Costs" included in the District's original Project Plan dated August 6, 2007 remains unchanged and is incorporated by reference as part of this Plan Amendment.

While not considered to be a Project Cost, this Plan Amendment provides authority for the District to transfer excess revenue to Tax Increment District No. 16.

SECTION 8:

Economic Feasibility Study, Description of the Methods of Financing Estimated Project Costs and the Time When Related Costs or Monetary Obligations are to be Incurred

This Section includes an updated forecast of the valuation increases expected within the District, the associated tax increment collections, a summary of how remaining Project Costs would be financed, and a projected cash flow demonstrating that the District remains economically feasible.

Key Assumptions

Assuming the City's current equalized TID Interim tax rate of \$22.30 per thousand of equalized value, and no economic appreciation or depreciation, the TID is expected to generate approximately \$10,313,300 in new incremental value over the 20-year term of the District as shown in Table 2.

Table 1 - Development Assumptions - TID 17

City of Manitowoc, Wisconsin Tax Increment District # 17 **Development Assumptions Construction Year** Annual Total **Construction Year** Actual Area A 10,313,300 10,313,300 **Totals** 10,313,300 10,313,300 Notes:

Table 2 - Tax Increment Projection Worksheet - TID 17

City of Manitowoc, Wisconsin

Tax Increment District # 17

Tax Increment Projection Worksheet

Type of District
District Creation Date
Valuation Date
Max Life (Years)
Expenditure Period/Termination
Revenue Periods/Final Year
Extension Eligibility/Years
Eligible Recipient District

Industrial						
August 6, 2007						
Jan 1, 2007						
20						
15	8/6/2022					
20	2028					
Yes	6					
No						

Base Value Appreciation Factor Base Tax Rate Rate Adjustment Factor 192,200 0.00% \$22.30

	Co	nstruction	า	Valuation	Inflation	Total			
		Year	Value Added	Year	Increment	Increment	Revenue Year	Tax Rate	Tax Increment
1	.2	2018	0	2019	0	9,947,000	2020	\$22.30	221,866
1	L3	2019	366,300	2020	0	10,313,300	2021	\$22.30	230,036
1	L4	2020	0	2021	0	10,313,300	2022	\$22.30	230,036
1	L5	2021	0	2022	0	10,313,300	2023	\$22.30	230,036
1	L6	2022	0	2023	0	10,313,300	2024	\$22.30	230,036
1	L7	2023	0	2024	0	10,313,300	2025	\$22.30	230,036
1	L8	2024	0	2025	0	10,313,300	2026	\$22.30	230,036
1	L9	2025	0	2026	0	10,313,300	2027	\$22.30	230,036
2	20	2026	0	2027	0	10,313,300	2028	\$22.30	230,036
	Totals 366.300						Future V	alue of Increment	2.062.153

Notes:

Actual results will vary depending on development, inflation of overall tax rates.

Table 1 - Development Assumptions - TID 16

City of Manitowoc, Wisconsin Tax Increment District # 16 **Development Assumptions Construction Year** Annual Total Construction Year Actual Area A 14,976,800 14,976,800

14,976,800

Notes:

Totals

14,976,800

Table 2 - Tax Increment Projection Worksheet - TID 16

City of Manitowoc, Wisconsin

Tax Increment District # 16

Tax Increment Projection Worksheet

Type of District
District Creation Date
Valuation Date
Max Life (Years)
Expenditure Period/Termination
Revenue Periods/Final Year
Extension Eligibility/Years
Eligible Recipient District

Rehabilitation						
August 18, 2003						
Jan 1, 2003						
27						
22	8/18/2025					
27	2031					
Yes 6						
Yes						

Base Value Appreciation Factor Base Tax Rate Rate Adjustment Factor 25,530,300 0.00% \$22.30

	Construction	า	Valuation	Inflation	Total			
	Year	Value Added	Year	Increment	Increment	Revenue Year	Tax Rate	Tax Increment
16	2018	0	2019	0	14,858,500	2020	\$22.30	331,416
17	2019	118,300	2020	0	14,976,800	2021	\$22.30	334,054
18	2020	0	2021	0	14,976,800	2022	\$22.30	334,054
19	2021	0	2022	0	14,976,800	2023	\$22.30	334,054
20	2022	0	2023	0	14,976,800	2024	\$22.30	334,054
21	2023	0	2024	0	14,976,800	2025	\$22.30	334,054
22	2024	0	2025	0	14,976,800	2026	\$22.30	334,054
23	2025	0	2026	0	14,976,800	2027	\$22.30	334,054
24	2026	0	2027	0	14,976,800	2028	\$22.30	334,054
25	2027	0	2028	0	14,976,800	2029	\$22.30	334,054
26	2028	0	2029	0	14,976,800	2030	\$22.30	334,054
27	2029	0	2030	0	14,976,800	2031	\$22.30	334,054
	Totals 118,300			0		Future \	/alue of Increment	4,006,012

Notes:

Actual results will vary depending on development, inflation of overall tax rates.

Financing and Implementation

The initial projects identified in the plan are intended to be funded with the cashflow of the district and the revenue sharing. Based on the Project Cost expenditures as included within the cash flow exhibit (Table 4), the District is projected to accumulate sufficient funds by the year 2022 to pay off all Project cost liabilities and obligations. The projected closure is based on the various assumptions noted in this Plan and will vary dependent on actual Project Costs incurred and the actual amount of tax increments collected.

Table 3 - Financing Plan

Since no financing except the anticipated revenue sharing is to take place, the cashflows starting on Page 16 of this plan incorporate the financing plan.

Table 4 - Cash Flow - TID 17 - Before Sharing

City of Manitowoc, Wisconsin Tax Increment District # 17 Cash Flow Projection **Expenditures Projected Revenues Balances** Year Interest Projected Earnings/ Revenue Tax Other Total Total Principal (Cost) Expenditures Sharing Outstanding Increments Revenue Revenues **Existing Debt** Admin. Annual Cumulative Year 2019 390,791 2019 2020 551,749 2020 221,866 14,142 236,008 75,050 75,050 160,958 0 717,677 2021 230,036 14,142 244,178 78,250 78,250 165,928 0 2021 2022 230,036 14,142 244,178 81,250 81,250 162,928 0 880,604 2022 244,178 2023 2023 230,036 14,142 244,178 0 1,124,782 2024 230,036 230,036 0 230,036 1,354,818 2024 2025 230,036 230,036 0 230,036 1,584,854 2025 2026 230,036 230,036 0 230,036 2026 1,814,890 0 2027 230,036 230,036 230,036 2,044,926 2027 2028 230,036 230,036 0 230,036 2,274,962 2028 2,062,153 56,568 2,118,721 234,550 0 234,550 0 Total Total Notes: Projected TID Closure

Table 4 - Cash Flow - TID 17 - After Sharing

City of Manitowoc, Wisconsin Tax Increment District # 17 Cash Flow Projection **Expenditures Projected Revenues** Balances Year Interest Projected Revenue Tax Earnings/ Other Total Total Principal (Cost) Expenditures Sharing Outstanding Increments Revenue Revenues **Existing Debt** Admin. Annual Cumulative Year 2019 390,791 2019 2020 160,958 2020 221,866 14,142 236,008 75,050 75,050 160,958 (390,791)2021 230,036 14,142 244,178 78,250 78,250 165,928 (320.878)6,008 2021 2022 230,036 14,142 244,178 81,250 81,250 162,928 (150,000)18,935 2022 244,178 263,113 2023 2023 230,036 14,142 244,178 0 2024 230,036 230,036 0 230,036 493,149 2024 2025 230,036 230,036 0 230,036 723,185 2025 2026 230,036 230,036 0 230,036 2026 953,221 0 2027 230,036 230,036 230,036 1,183,257 2027 2028 230,036 230,036 0 230,036 1,413,293 2028 2,062,153 56,568 2,118,721 234,550 0 234,550 (861,669) Total Total Notes: Projected TID Closure

Table 4 - Cash Flow - TID 16 - Before Sharing

City of Manitowoc, Wisconsin

Tax Increment District # 16

Cash Flow Projection

		Projected Revenues			Projected Revenues Expenditures						Bala	nces	
Year													
			Revenue			Future							
	Tax	Other	Sharing From	Total		Project		Total					
	Increments	Revenue	TID 17	Revenues	Existing Debt	Costs ¹	Admin.	Expenditures	Annual	Cumulative	Year		
2019										(1,556,742)	2019		
2020	331,416	31,936	0	363,352	288,255			288,255	75,097	(1,481,645)	2020		
2021	334,054	28,742	0	362,797	372,922	200,000		572,922	(210,125)	(1,691,771)	2021		
2022	334,054	25,868	0	359,922	371,998	250,000		621,998	(262,076)	(1,953,846)	2022		
2023	334,054	23,281		357,336	367,480			367,480	(10,144)	(1,963,991)	2023		
2024	334,054	20,953		355,007	111,300			111,300	243,707	(1,720,283)	2024		
2025	334,054	18,858		352,912	108,600			108,600	244,312	(1,475,971)	2025		
2026	334,054	16,972		351,026	199,475			199,475	151,551	(1,324,420)	2026		
2027	334,054	15,275		349,329	85,575			85,575	263,754	(1,060,666)	2027		
2028	334,054	13,747		347,802	83,325			83,325	264,477	(796,189)	2028		
2029	334,054	12,373		346,427	86,000			86,000	260,427	(535,762)	2029		
2030	334,054	11,135		345,190	83,600			83,600	261,590	(274,172)	2030		
2031	334,054	10,022		344,076	81,200			81,200	262,876	(11,296)	2031		
Total	4,006,012	229,163	0	4,235,176	2,239,730		0	2,689,730			Total		

Notes:

Projected TID Closure

¹Includes \$200K for the City's façade grant program and \$250K for a relocation project.

Table 4 - Cash Flow - TID 16 - After Sharing

City of Manitowoc, Wisconsin

Tax Increment District # 16

Cash Flow Projection

	Projected Revenues			Projected Revenues Expenditures					Bala	nces	
Year											
			Revenue			Future					
	Tax	Other	Sharing From	Total		Project		Total			
	Increments	Revenue	TID 17	Revenues	Existing Debt	Costs ¹	Admin.	Expenditures	Annual	Cumulative	Year
2019										(1,556,742)	2019
2020	331,416	31,936	390,791	754,143	288,255			288,255	465,888	(1,090,854)	2020
2021	334,054	28,742	320,878	683,675	372,922	200,000		572,922	110,753	(980,102)	2021
2022	334,054	25,868	150,000	509,922	371,998	250,000		621,998	(112,076)	(1,092,177)	2022
2023	334,054	23,281		357,336	367,480			367,480	(10,144)	(1,102,322)	2023
2024	334,054	20,953		355,007	111,300			111,300	243,707	(858,614)	2024
2025	334,054	18,858		352,912	108,600			108,600	244,312	(614,302)	2025
2026	334,054	16,972		351,026	199,475			199,475	151,551	(462,751)	2026
2027	334,054	15,275		349,329	85,575			85,575	263,754	(198,997)	2027
2028	334,054	13,747		347,802	83,325			83,325	264,477	65,480	2028
2029	334,054	12,373		346,427	86,000			86,000	260,427	325,907	2029
2030	334,054	11,135		345,190	83,600			83,600	261,590	587,497	2030
2031	334,054	10,022		344,076	81,200			81,200	262,876	850,373	2031
Total	4,006,012	229,163	861,669	5,096,845	2,239,730	450,000	0	2,689,730			Total

Notes:

Projected TID Closure

¹Includes \$200K for the City's façade grant program and \$250K for a relocation project.

SECTION 9:

Annexed Property

A tax incremental district cannot include annexed territory unless at least three years have elapsed since the annexation, or certain other requirements are met. No territory is being added to the District as part of this Plan Amendment.

SECTION 10:

Estimate of Property to be Devoted to Retail Business

Pursuant to Wis. Stat. § 66.1105(5)(b), the City estimates that a percentage less than the allowed 35% of the territory within the District, will be devoted to retail business at the end of the District's maximum expenditure period.

SECTION 11:

Proposed Changes of Zoning Ordinances, Master Plan, Map, Building Codes and City Ordinances

Zoning Ordinances

The proposed Plan Amendment is in general conformance with the City's current zoning ordinances. Individual properties may require rezoning at the time of development. Land within the District zoned industrial at the time of District creation will remain in a zoning classification suitable for industrial sites for the life of the District.

Master (Comprehensive) Plan and Map

The proposed Plan Amendment is in general conformance with the City's Comprehensive Plan identifying the area as appropriate for industrial development.

Building Codes and Ordinances

Development within the District will be required to conform to State Building Codes and will be subject to the City's permitting and inspection procedures. The proposed Plan Amendment conforms to all relevant State and local ordinances, plans, and codes. No changes to the existing regulations are proposed or needed.

SECTION 12:

Statement of the Proposed Method for the Relocation of any Persons to be Displaced

Should the continued implementation of this Plan require relocation of individuals or business operations, relocations will be handled in compliance with Wis. Stat. Chapter 32 and Wis. Admin. Code ADM 92.

SECTION 13:

How Amendment of the Tax Incremental District Promotes the Orderly Development of the City

The original Plan hasn't changed which promotes the orderly development of the City by creating new industrial sites providing necessary public infrastructure improvements, providing appropriate financial incentives for private development projects. Through use of tax increment financing, the City can attract new investment that results in increased tax base. Development will occur in an orderly fashion in accordance with approved plans so that the Projects will be compatible with adjacent land uses. Development of new uses in the District will add to the tax base and will generate positive secondary impacts in the community such as increased employment opportunities.

SECTION 14:

List of Estimated Non-Project Costs

Non-project costs are public works projects which only partly benefit the District. Costs incurred that do not benefit the District may not be paid with tax increments. Examples of non-project costs are:

- A public improvement made within the District that also benefits property outside the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- A public improvement made outside the District that only partially benefits property within the District. That portion of the total Project Costs allocable to properties outside of the District would be a nonproject cost.
- Projects undertaken within the District as part of the implementation of this Project Plan, the costs of which are paid fully or in part by impact fees, grants, special assessments, or revenues other than tax increments.

No improvements to be made within the District will benefit property outside the District. Furthermore, there will be no improvements made outside the District that will only partially benefit the District.

SECTION 15:

Legal Opinion Advising Whether the Plan is Complete and Complies with Wis. Stat. § 66.1105(4)(f)



November 6, 2020

TO: Adam Tegen, Community Development Director

FROM: Kathleen M. McDaniel, City Attorney

RE: Certification of Project Plan and Boundary Amendment No. 2 to Tax

Incremental Financing District No. 17

This opinion relates to the compliance of the Project Plan and Boundary Amendment No. 2 to amend Tax Incremental Financing District No. 17, City of Manitowoc, Manitowoc County, Wisconsin (hereinafter "District") with the requirements of state law, specifically Wis. Stat. § 66.1105(4)(f).

The Community Development Department collaborated with Ehlers to prepare this Project Plan Amendment. I have examined the project plan and this amendment, and find them to comply with the statutory requirements of Wis. Stat. § 66.1105(4), and in particular, they contain the following:

- A statement listing the kind, number, and location of all proposed public works or improvements within the District and those located outside the District to the extent permitted by law, including those within one half-mile of the boundary of the District.
- An economic feasibility study, which details TIF performance above and beyond the statutory requirements.
- A statement of orderly development and compliance with the City's Comprehensive Plan.
- $4. \quad A \ detailed \ list \ of \ estimated \ project \ costs.$
- A description of the methods of financing all project costs and the time when the related costs and monetary obligations are to be incurred.

It is my legal opinion that this plan, as amended, is both complete and in compliance with State law, as well as an appropriate use of tax incremental financing, based on the information furnished to me by City staff and Ehlers.

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