16-0116



CITY OF MANITOWOC

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January 28, 2016

To:

Mayor and Common Council

From:

Manitowoc City Plan Commission

Subject:

PC 22-2015 Priority One Investments, LLC; a.k.a. TLC Homes, Inc. (TLC) Request for Conditional Use Permit (CUP) for an Adaptive Reuse Pursuant to 15.150(3)k and 15.370(29) at 1004 N. 17th Street

for an Adult Day Care Facility and Office Use.

Dear Mayor and Common Council:

At the regular January 27th, 2016 meeting of the Manitowoc City Plan Commission, the Commission held a public informational hearing regarding a request from Tim Frey, owner of Priority One Investments, LLC (Priority One) also known as TLC Homes, Inc. (TLC); Mr. Frey owns both Priority One and TLC. Priority One has recently purchased the property located at 1004 N. 17th Street from Bank First National. The building is the former location of Grace Evangelical Church and multiple Community Based Residential Facilities (CBRF) uses.

This is the second request for an Adaptive Reuse Conditional Use Permit from Mr. Frey; the first request was denied by both the Plan Commission and Council in August 2015 based on concerns with the lack of off-street parking, narrow right of way widths, and the length of the hours and number of days the facility would be open. In response to the denial Mr. Frey made changes to his business model and has made a second request for the CUP; Mr. Frey made the following changes:

- Eliminated the Regional Office and Training component
- Reduced Hours of Operation from 6 am 6 pm to 9 am 3 pm
- Reduced Days of Operation from Monday Saturday to Monday Friday. Saturday operations are eliminated.
- Reduced individuals being served from 40 down to 25.
- Reduced number of vehicles parked on street from 7 to 3
 - 3 vehicles will be transport vehicles, two employees will park in driveway and the other employees will travel in transport vehicle.
- Employees on-site reduced from 19 to 12. Employees driving vehicle to site reduced from 13 to 2.

The lot is approximately .3 acres and is located at the northwest corner of 17th and Wisconsin. The property is 88 feet along 17th Street and 155 feet along Wisconsin Ave. The property is currently R-4 Single Family and Two Families in all four directions. The surrounding land use is single and two family residential. Adult Day Services up to 8 individuals are a permitted use in an R-4 zoning district, a CUP is required for nine or more individuals.

The Adult Day Service facility would serve intellectually disabled, developmentally disabled adults and traumatically brain injured adults. The individuals will have activities such as crafts, artwork, entertainment such as movies, videos, fine motor skill activities, socialization activities, memory games, gardening, and walks; there will not be any type of packaging or assembly work done at the location.

Public comments regarding the project were both in favor of and opposed to the project. Individuals in favor of the project generally felt the following: the adult day services was a decent reuse of the building benefitting individuals with disabilities in the community, the reuse of the building and investment into the building is better than a vacant deteriorating building and the Adult Day Service is a better alternative compared to a CBRF. Individuals opposed to the project generally felt the following: the concern over the type of individuals being service, the traffic congestion and safety at the Wisconsin Avenue and N. 17th Street intersection, reduction in property values and safety of the residents in the neighborhood.

After a lengthy public informational hearing and discussion by the Plan Commission the Commission voted 4 to 3 to recommend approval of the Adaptive Reuse Conditional Use Permit request to Priority One Investments, LLC for the establishment of an Adult Day Services facility pursuant to the attached conditions.

Respectfully Submitted,

Paul Braun, City Planner

Attachments

Re: Granicus #16-0064

Tim Frey Priority One Investments PO Box 1407 Sheboygan, WI 53082

REQUIREMENTS FOR ADAPTIVE REUSE CONDITIONAL USE PERMIT (CUP) APPROVAL FOR TLC HOMES, INC., 1004 N. 17TH STREET 1/27/2016

Re: PC22-2015: The adaptive reuse CUP is granted exclusively to Priority One Investments, LLC d.b.a. TLC Homes, Inc. ("TLC") pursuant to Sections 15.37(29) and 15.37(27) of the Manitowoc Municipal Code ("Code") for the land and building at 1004 N. 17th Street (Property"), and shall hereinafter serve as authorization for the location and operation at the Property of an Adult Day Services operation pursuant to Sections 15.150(3)e and 15.150(3)k of the Code, as may be amended from time to time. The area of the CUP is identified on the attached map and shall hereinafter be referred to as the "CUP Area". The CUP Area is defined as Tax Parcel # 790-004-142.

TLC is required to comply with the following conditions:

- 1. The CUP authorizing the siting and operation of TLC in the CUP Area shall not become effective and binding until the latest date that: (i) the Common Council approves the CUP as outlined herein. In the event the Council does not approve said CUP on or before midnight on March 31, 2016, the authorization for this CUP by the Common Council shall automatically terminate effective April 1, 2016 and TLC shall be required to re-apply.
- 2. The maximum number of Day Service individuals at the CUP Area shall not exceed 25 individuals at any time. Day Service hours of operation shall be Monday Friday from 9am 3pm. Up to two staff may be on site prior to or after the hours of operation (9am 3pm) to "setup" or "clean-up" after the Day Service operation is closed.
- 3. There shall be no office, administration or similar activities at the location with the exception of activities that are directly related to the 1004 N. 17th Street operation.
- 4. All exterior lighting from the CUP area shall be contained to the site and shall not filter over the property lines onto adjoining properties.
- 5. In the event the property comprising the CUP Area is sold or leased to a party other than an entity in which TLC or Tim Frey has a controlling interest, the CUP shall then terminate effective the date of conveyance.
- 6. The CUP shall not be assigned, transferred, sublet or conveyed without the written approval upon review and recommendation by the City Plan Commission, and approval by the Manitowoc Common Council.
- 7. Non-compliance with the terms of the CUP may result in the modification of the terms and conditions of the CUP, issuance of citations and financial penalties, or immediate revocation of the CUP.
- 8. Compliance with the terms and conditions of the CUP shall be reviewed by the Plan Commission and Common Council in January, 2017. The Plan Commission

and Council shall at that time determine if an annual review shall continue into subsequent years. The annual review may result in the disclosure of non-compliance issues or the identification of terms and conditions that are no longer necessary or required to maintain the intent or compliance with the CUP, and may result in the modification of the terms and conditions of the CUP, issuance of citations and financial penalties, or immediate revocation of the CUP. The Plan Commission and Common Council reserve the right to review the CUP at any time.

- 9. There shall be no exterior signage allowed advertising the Adult Day Service use.
- 10. Employees who are not transported to the property in TLC transport vans shall park on the driveway off of N. 17th Street.
- 11. A maximum of 3 TLC transport vehicles shall be parked at the property at a time. TLC shall make every reasonable attempt to park their transport vehicles along the north side of Wisconsin Avenue directly adjacent to their property. The transport vehicles shall not block the vision triangle and shall park at least 15 feet away from the intersection right of way line of Wisconsin Avenue and N. 17th Street.

