Granicus Item #17-0538

Report to the Manitowoc Plan Commission

Meeting Date: May 24, 2017

Report Print Date: May 19, 2017; 8:59 AM

Request: PC 10-2017 Kwik Trip Animated Sign 21st St. & Washington St.; request for a Special

Permit for the placement of an Animated Sign in a B-3 General Business District.

Reason for Request: Kwik Trip would like to erect an animated wall sign on the site and in the B-3 General Business District. Pursuant to section 15.450(18)b(1.)B. the Plan Commission shall be authorized to issue a Special Permit for the placement of an animated sign.

Existing Land Use for Subject Property: A Kwik Trip has been operating at the location.

Existing Zoning for Subject Property: B-3 General Business

Surrounding Property Land Uses and Zoning

Direction	Existing Land Use	Existing Zoning
North	Residential	R-4 Single and Two Family
East	State Farm Insurance, Shipbuilders Credit Union, Other Washington Street businesses	
West	Tony's Pizza, mixed residential	B-1 Office-Residential
South	Boelter's Jewelers, residential further south	B-3 General Business R-4 Single and Two Family

Comprehensive Plan: Future Land Use Map indicates the property as General Business.

Consistency Analysis

Although § 66.1001, Wis. Stats. does not specifically require Special Use Permits to meet the "Consistency Requirement," it is sound planning practice to consider the policies and recommendations of the Comprehensive Plan when reviewing such requests. Although the policies and recommendations of the Comprehensive Plan does not specifically address signage, the current use and animated sign are consistent with the other uses along the Washington Avenue corridor.

Report: Kwik Trip has been moving to electronic message centers rather than manual reader-boards to eliminate them from going outside in all weather conditions and the need for ladders to change the messages.

<u>Case History</u>: In March of 2017, the La Crosse Sign Company submitted an application on behalf of Kwik Trip #611 (2102 Washington St.) to request for a Special Use Permit to allow for an animated sign to be located on their existing pylon sign. Ultimately, this request was denied at the April Plan Commission because of the sign's proximity to the traffic signaled intersection.

Kwik Trip has since revised their proposal to request an animated sign that is placed on the north east corner of the existing canopy and facing east.

Kwik Trip had previously requested permission to erect an animated sign at the location in 2008. The La Crosse Sign Co. submitted a similar application for construction of an animated sign and was unanimously denied by the Plan Commission on staff recommendation because it would "further contribute to the visual clutter and safety concerns at this intersection." (PC 19-2008)

<u>Site Assessment</u>: The site is a .33 acre corner lot and is home to Kwik Trip #611. Washington Street is to the south and S. 21st Street is to the east. As previously mentioned there is currently a 30' pylon non-animated sign at the location displaying gas prices and advertising products available on site.

The intersection of 21st and Washington St. is a signaled intersection and experiences a high traffic count on a daily basis. The newly proposed location for the animated sign is approximately 40' away from the nearest signal light and would require a waiver of section 15.450(18)(g)9, referenced below, from the Plan Commission. Staff visited the site in the field and determined the new proposed location does not pose a direct threat to traffic safety at the intersection.

Staff again consulted with the City's Building Inspector as well as the Director of Public Infrastructure on the newly proposed location of the animated sign as it relates to traffic at the nearest intersection. The Director of Public Infrastructure stated that the new proposal adds less visual clutter to the intersection and is approved by the Engineering Department.

<u>Compliance Analysis:</u> The site is located in the correct zoning district to allow for an animated sign to be utilized. The following is a list of requirements for an animated sign that must be complied with or otherwise waived by the Plan Commission.

A.	15.450(12)(j)	 Maximum of one (1) on-premise ground sign per business or activity. Only one animated sign is proposed.
B.	15.450(14)(f)3.	• "B-3" district allows for ground sign and animated signs pursuant to 15.450(18). Maximum total combined sf is 500sf. The proposed sign complies with this restriction.
C.	15.450(18)(f)7.	 Animated sign permitted only as ground sign in "B-3". The proposed sign is a ground sign and is permitted.
D.	15.450(18)(c)8.	• Landscape requirement is applicable for this project. Two times the sign area. The approved site plan shows a landscape area that meets this requirement.
F.	15.450(18)(h)2.	 Animated sign shall comprise no more than the lesser of 30% of sign's total allowed sign face, or 30 sf/sign face. Currently the proposed animated

sign is 17.44 sf and the static sign is 80.2 sf, therefore the animated sign is 22% the size of the static sign.

G. 15.450(18)(g)9.

• Animated signs should not be within 100' of an existing signaled intersection. The nearest signal is 10' +/- south at the Washington Avenue and 21st Street intersection; this does not comply with the code and would require a waiver from the Plan Commission.

Recommendation: The Community Development Department recommends approval of the request for a Special Use Permit for an animated sign and a waiver of 15.450(18)(g)9 "Animated signs should not be within 100' of an existing signaled intersection". Staff recommends doing so under the following conditions:

- 1. Compliance with the terms and conditions of the Special Use Permit shall be reviewed by the Plan Commission and Common Council in January, 2018.
- 2. The animated sign shall only operate the shorter period of time between store hours or from 6:00 A.M. to 10:00 P.M.
- 3. The animated sign be limited to static images or text only at all hours or operation in order to reduce potential driver distraction.
- 4. Due to the reduction in setback to the intersection traffic signal, all messages on the animated sign are to be held for a minimum of eight seconds in order to reduce potential driver distraction.
- 5. In order to mitigate visual clutter at the intersection, prior to commencing use of the new animated sign, the existing reader board sign (below the price of gas display) shall be removed from the pylon sign.
- 6. The applicants shall provide a landscape plan meeting the animated sign landscaping requirements to the satisfaction of Community Development staff.



May 9, 2017

City of Manitowoc Building Inspections 900 Quay Street Manitowoc, WI 54220

Fixed Animated Sign Permit Application for Kwik Trip #611 at 2102 Washington Avenue:

Kwik Trip is requesting consideration for the installation of an electronic message unit at their 2102 Washington Avenue location. The unit would be installed on the existing fuel canopy so would be back farther from the street than the original request to have the message center within the pylon sign. The electronic message unit will be programmed and updated by the Kwik Trip Marketing Department in La Crosse, WI to display messages per the city requirement before moving to the next message. They would have no issues with conditions placed on the sign operation such as no flashing, no scrolling, and static messages only; held for as many seconds as they city would prefer. It is not Kwik Trip's intention to use the sign in any way to distract the public or interfere with traffic. It will be used to promote products available on site.

The Daktronics message center comes equipped with automatic light sensors that automatically adjust the sign intensity. For example, during a bright sunny afternoon, the display may be running at maximum output level. However, as the sun sets or during rainy/cloudy weather, the light sensor detects the reduction of ambient light and adjusts the display accordingly. Please see the attached letter from the Daktronics manufacturer.

We appreciate your time and consideration; please feel free to contact me at 608-781-1450.

If you have questions or concerns please call Cindy Bluske (see contact information below).

Thank you, Cindy Bluske La Crosse Sign Co. 1450 Oak Forest Drive Onalaska, WI 54650 Ph: 608-781-1450

Fax: 608-781-1451

cindyb@lacrossesign.com

WI. BUILDING CONTRACTOR REGISTRATION #1104371





201 Daktronics Drive PO Box 51:28 Brookings, South Dakota 57:006-51:28 T 800-325-8766 605-692-0200 F 605-697-4700

February 6, 2017

City of Manitowoc Building Inspections 900 Quay Street Manitowoc, WI 54220

Re: Electronic Message Center Manufacturer Brightness Information

To Whom It May Concern:

The following information pertains to the Galaxy® electronic message center display provided by Daktronics, Inc. and proposed for Kwik Trip located in Manitowoc.

The proposed sign has the ability to be set not to exceed 5,000 Nits during daytime hours and 500 Nits at night as prescribed by the city's ordinance. In addition, the proposed display is also equipped with automatic dimmer control that detects ambient light levels and adjusts the sign intensity automatically according to ambient light conditions. This intensity level is protected from manipulation by password protected software.

Daktronics, Inc. is the world leader in the design and manufacture of electronic display systems. We are committed to providing LED displays that adhere to the regulatory environment, working closely with our customers for a responsible approach to the market.

Please let me know if you have any questions or concerns.

Sincerely, DAKTRONICS, INC.

Angela Bailey Signage Legislation 605-692-0200

Angela Bailey



SIGN PERMIT APPLICATION • 15.450 (REVISED 05-May-2011)

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W			
Owner's Name: Kwik Trip Inc	Address:1626 Oak La Crosse	St / PO Box 2107 e WI 54602	Telephone: 608-793-5913
Tenant's Name:	Address:		Telephone
Contractor's Name: La Crosse Sign Co.	Address: 1450 Oak	Forest Dr. , WI 54650	Telephone: 608-781-1450 or cindyb@lacrossesign.com
Project Location 2102 Washington St. (Sign Cost (\$)16,000	Zoning District B-3
1) DIMENSIONS OF SIGN	TT-1-14 A		
	_ x Height = Are		
2) ELEVATION		3) FACES	
NorthSouthx_Ea	stWest	1	No. of Faces MASTER & MANITOWOC CITY LICENSE
	LECTRICAL CONTRA	ACTOR – WISTATE	
x_InternalExternal Name: 5) TYPE OF SIGN - existing sign - fa	ce changes		Phone:
	n Window Sig	n _x Awning	/ Canopy Face Change
Projecting Sign / Awning / Canopy	Temporary	_x Animate	ed (Fixed) Animated (Moveable)
5-A) ANIMATED SIGNS - ATTACH	ED TO NON-ANIMAT	ED 5-B) ANIM	ATED SIGNS - STAND ALONE
Non-Animated W x H= SF	(%)	Animated	W81" x H31" =17.44SF
Animated W x H =SF (_	%)		
NOTE: Animated signs are limited to	the lesser of 30% of the	signs total allowed sig	gn face or 30 square feet maximum.
5-C) GROUND SIGNS			
Clearance between bottom of th	e sign and the ground	Overall sig	gn height
Setback from street Right of Wa	ySetbac	ck from edge of neares	t driveway
5-D) PROJECTING SIGNS			
Distance between bottom of	f the sign and the grade a	at the Right of Way	Projection from building
6) EXISTING SIGNAGE – List the size	and type of ALL signs	ourrently on the percel	
Width xHeight =107		-	
_			
			_(would be one less if EMC approved)Type
ANIMATED SIGNS. Fixed animated signs special permit by the Plan Commission. signs shall require a special administrative Dir. of Building Inspection & Dir. of English	Moveable animated review permit by the	Shall require a Certif Community Develop	HTH STREET HISTORIC DISTRICT. Ficate of Appropriateness issued by the sment Authority (See 15.290(8) & 15.650 or Department at (920) 686-6930).
BILLBOARDS. Shall require Plan Com 15.45(14)(f)(3), (14)(g)(3)(F), (14)(h)(3) Planning Dept. (920) 686-6930. 7) ATTACHMENTS			NS / CANOPIES / AWNINGS. Shall mit fee if projecting into the City ROW.
Site Plan. Dimensioned and indica	ting sign location and set	backs of the proposed	sign or device.
Graphic rendering or drawing of the			
Certificate of Liability Insurance (
Approved Certificate of Appropria	teness (signs located in E	3-4 & Eighth Street His	storical District).
Animated signs (please refer to att	ached handout for require	ed attachments).	
ANIMATED (FIXED SIGN)	ANIMATED (MC	OVEABLE SIGN)	ALL OTHER SIGNS
Special Permit \$125 #BBAP	,	·	☐ Approved ☐ Denied
Plan Commission # PC ☐ Approved ☐ Denied	Dir Inspection ☐ A Dir Engineering ☐ A		☐ No permit Required ☐ Annual fee required for projection into City Right of Way
☐ Conditions and/or waivers attached	Permit #		Permit #
Permit #	Annual Fee \$ 195.00		
Min. \$35.00 / .35 SF \$	Amuai ree \$ 195.00		Min. fee \$35.00 / .35 SF \$

Please visit <u>www.manitowoc.org</u> to view Municipal Sign Ordinance Chapter 15.450 in its entirety. This handout is intended to provide a simplified view of code provisions for animated signs.

Fixed Animated Signs – City of Manitowoc

Fees for Fixed and Movable Animated Signs. Fees required for both fixed and movable animated signs shall be established by resolution of the Common Council. All animated signs shall require the issuance, by the Director of Building Inspection, of a separate sign and electrical permit, even if the animated sign is attached to another sign or sign structure.

Fixed Animated Sign. A one (1) time fee shall be delivered to the Building Inspection Department upon the filing of a request for a special permit pursuant to Section 15.450(18)(e). Issuance of sign and electrical permits by the Director of Building Inspection for a fixed animated sign, shall first require the approval and issuance of a special permit by the City Plan Commission pursuant to Section 15.450(18)(e).

Special Permit Application and Approval Process for a Fixed Animated Sign.



SIGN PERMIT APPLICATION • 15.450 (REVISED 05-May-2011)

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A fixed animated sign shall not be installed or made operational in the City until so authorized pursuant to the terms and condition of a special permit by the City Plan Commission.

An application for a special permit shall be filed either with the City Planning or Building Inspection Departments, which shall include the following attachments:

□ Scaled site plan identifying the location of the proposed sign and sign structure at a property in addition to the location of the following within a radius not less than 100 feet from the proposed sign: property lines, Right-of-way lines, traffic signal lights, driveway entrances and exits, distance to existing signage on the site, and distance from residential land uses;
☐ Scaled drawing of the sign structure;
☐ Model and serial numbers of the sign structure;
☐ Lamp wattage and luminance levels in Nits, footcandles or equivalent measurement acceptable to the Director of Building Inspection;
☐ Specifications regarding construction, height, placement, color technology, light source/illumination and changeable copy (text and graphics) systems; and
☐ Total signage calculation for the property including the proposed animated sign.
\square Landscaping plan for the fixed animated sign base as required by 15.450(14)(h)(3)(F)(ix)-(xi).
If an animated sign is to be replaced, enlarged or relocated at the same property, it shall require the review and approval by the Director of Building Inspection and City Engineer.

The City Plan Commission may attach conditions to a special permit granted hereunder in order to assure that the requested use will remain in conformity with the purposes of this Section, as well as to assure compliance with regulations of the particular zoning district within which the animated sign would be located. Compliance conditions may include, but shall not be limited to matters of assignability, restrictions upon hours of operation, authorization for the Director of Building Inspection and City Engineer to check sign settings when deemed necessary, revocation and termination, and other conditions deemed applicable by the City Plan Commission.

To secure information upon which to base its determination, the City Plan Commission may require the applicant to furnish information other than that which is specified herein to determine if the proposed use is consistent with the purpose of this ordinance.

Where a special permit is approved, an appropriate record shall be made by the Director of Building Inspection and City Engineer of the land use and structures permitted. A copy of each special permit shall be mailed to the parties in interest.

All special permits issued under this section shall be reviewed by the Plan Commission in June of each calendar year. Non-compliance with the terms of the special permit may result in the modification of the terms and conditions of the special permit, issuance of citations and financial penalties, or immediate revocation of the special permit.

Fixed Animated Signs (Continued)

If the circumstances warrant, when the conditions of a special permit under this section are not complied with and a public safety issue is created as a result thereof, the permit may be revoked by the Director of Building Inspection at any time. The City Plan Commission shall first hold a public informational hearing on the proposed revocation, subject to notice procedures under Section 15.370(27)(b). The City Plan Commission, after holding a public informational hearing, shall provide its written recommendation to the Common Council with its determination regarding whether or not the permit holder has, or has not, complied with the provisions of this chapter. The Common Council may, at its sole discretion, hold a public hearing regarding the proposed revocation, after which the Common Council may affirm the action of the City Plan Commission, or take whatever action it deems appropriate. All publication and costs associated with this appeals shall be borne exclusively by the petitioner.

Movable Animated Signs – City of Manitowoc

A one (1) time fee shall be delivered to the Director of Building Inspection upon the filing of a request for an administrative review and permit of a movable animated sign pursuant to Section 15.450(18)(f).

An annual sign permit, payable in January of each calendar year, shall be required for each movable animated sign, and shall be paid by the owner of the sign in full prior to issuance of an annual sign permit.

Lessees of a movable animated sign or their representatives shall not be required to pay the annual sign permit fee under (B) to the Director of Building Inspection for a administrative permit authorizing an animated movable sign on lessee's property.

Administrative Permit for a Movable Animated Sign.

A movable animated sign must meet all applicable requirements under Section 15.450, and shall only be permitted when in compliance with all of the following standards:

The Director of Building Inspection and the City Engineer shall review, approve or deny the site location of a movable animated sign, based upon the sign owner or lessee's submittal of information deemed necessary and acceptable by the City representatives identified herein, including, but not limited to the following:

Scaled site plan identifying the location of the proposed sign and sign structure at a property in addition to the location of the following within a radius not less than 100 feet from the proposed sign: property lines, right-of-way lines, traffic signal lights, driveway entrances and exits, distance to existing signage on the site, and distance from residential land uses;

	C	U	
☐ Model and sea	rial numbe	ers of the sig	n structure;

☐ Scaled drawing of the sign structure;

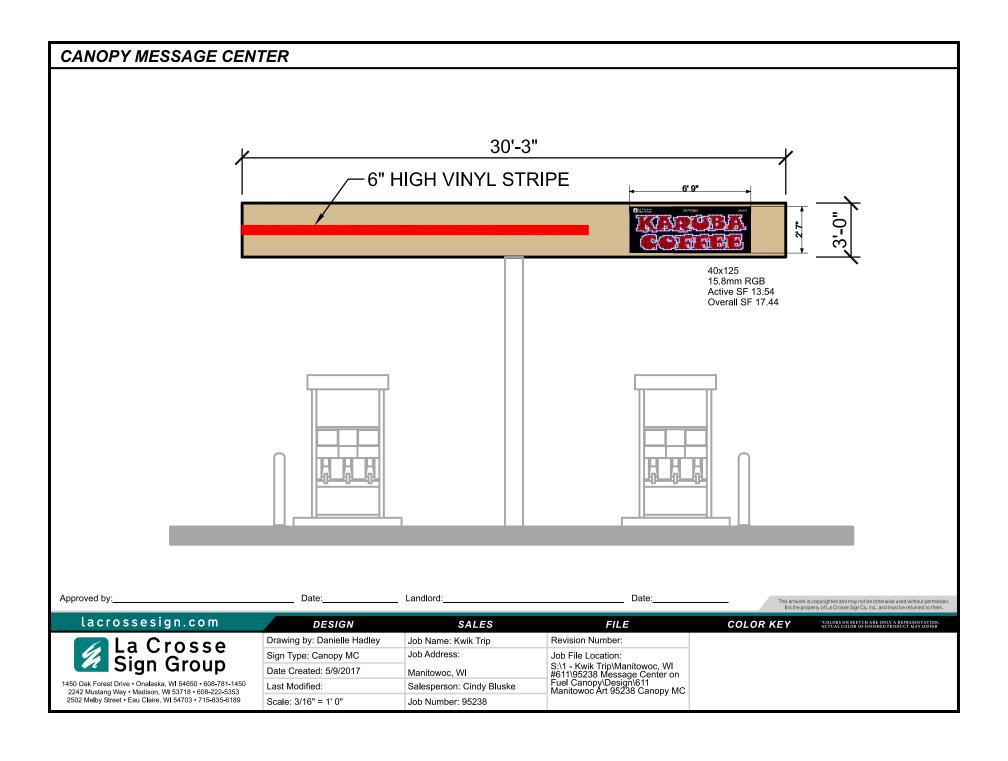


SIGN PERMIT APPLICATION • 15.450 (REVISED 05-May-2011)

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☐ Lamp wattage and luminance levels in Nits, footcandles or equivalent measurement;
☐ Specifications regarding construction, height, placement, color technology, light source/illumination and changeable copy (text and graphics) systems;
☐ Identification of sign owner (lessor) and renter (lessee);
☐ Total signage calculation for property including the proposed animated sign; and
☐ Beginning and ending dates for which sign will be used and on-site at the property.

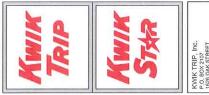
If the circumstances warrant, when the conditions of a permit for a movable animated sign under this section are not complied with and a public safety issue is created as a result thereof, the permit may be revoked by the Director of Building Inspection at any time. The City Plan Commission shall first hold a public informational hearing on the proposed revocation, subject to notice procedures under Section 15.370(27)(b). The City Plan Commission, after holding a public informational hearing, shall provide its written recommendation to the Common Council with its determination regarding whether or not the permit holder has, or has not, complied with the provisions of this chapter. The Common Council may, at its sole discretion, hold a public hearing regarding the proposed revocation, after which the Common Council may affirm the action of the City Plan Commission, or take whatever action it deems appropriate. All publication and costs associated with this appeals shall be borne exclusively by the petitioner.



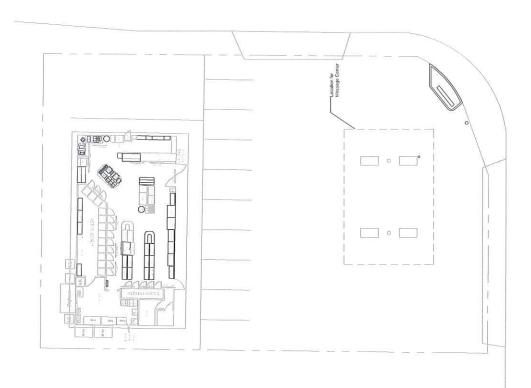
2102 WASHINGTON STREET MANITOWOC, WI 54220	TIÓN NO1	B. BERG MULTIPLE	1000	2016-06-17	SP1
CONVENIENCE STORE #611	S-25 REVISION				
SITE PLAN	2015-0 2015-0	SCALE SCALE	PROJ NO.	DATE	SHEET

, Inc. 7 REET WI 54602-2107 -9988 -8980		
KWIK TRIP, I P.O. BOX 2107 1626 OAK STRE LA CROSSE, WI PH. (608) 781-81 FAX (608) 781-81		





SOUTH 21ST STREET



WASHINGTON STREET





